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# Safer Leeds Strategy 2013-2014

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**Safer Leeds**  
*tackling drugs and crime*

# Safer Leeds Strategy 2013-2014

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## Introduction ~ Safer Leeds

Safer Leeds is the city's statutory Community Safety Partnership responsible for tackling crime, disorder and substance misuse, in the city. Leeds is proud of its strong record of partnership working, which was embedded as part of the Crime and Disorder Act (1998) and subsequent legal enhancements.

**Our Ambition ~ We want to be the best city in the UK with the best community safety partnership and services.**

**Our Desired Outcome ~ People in Leeds are safe and feel safe in their homes in the streets, and the places they go.**

### Our Priorities

We undertook a Joint Strategic Assessment to assess the scale and nature of crime and disorder in the city and to identify medium to long term issues affecting community safety. This analysis of information and intelligence helps Safer Leeds to inform planning and resource allocation and informs the delivery plans that underpin this overarching strategy. The main priorities for 2013/14 are:

- Strengthening the partnership approach to support a reduction in Domestic Abuse
- Continued focus on reducing domestic burglary and its impact across Leeds
- Effectively tackle and reduce anti-social behaviour in our communities
- Improve our understanding and approach to deal with Child Sexual Exploitation
- Reduce re-offending
- Deal with the increased use of legal highs and cannabis in the city

### Governance

Recognising that no single agency can address these complex issues in isolation, the following authorities have made a commitment to work collectively on addressing community safety risks, threats and harms. Together they form the **Safer Leeds Executive**:

Responsible Authorities	Co-operating Bodies
§ Executive Member	§ Leeds Children's Trust Board
§ Leeds City Council	§ Leeds Safeguarding Children's Board
§ Leeds Clinical Commissioning Groups	§ Youth Offending Service
§ West Yorkshire Police	§ Adult Social Care
§ West Yorkshire Fire & Rescue Service	§ Arms Length Management Organisations (ALMO's)
§ West Yorkshire Probation Trust	§ HM Prison Service Leeds

### The Executive has a statutory requirement to:

- Produce an annual Joint Strategic Assessment (JSA)
- Prepare and implement a Partnership Plan
- Establish information sharing arrangements
- Be responsible for establishing Domestic Homicide Reviews

## Partnership Expectations

Safer Leeds will focus on our desired outcome, that:

**‘People in Leeds are safe and feel safe  
In their homes, in the streets, and the places they go’.**

We expect all Safer Leeds partners to:

Support programmes of activity that have a direct impact on individuals, families and communities.

Align relevant service delivery to our priorities, to maximise impact.

Ensure value for money through the cost effective deployment of services, utilising existing resources more effectively and efficiently.

Manage risks, threats and harms by reviewing, challenging and scrutinising delivery continuously.

This clear partnership commitment has potential to make significant cost savings and will improve public satisfaction and confidence.

The partnership has strengthened links with the newly elected Police and Crime Commissioner for West Yorkshire, and we have aligned our priorities with the themes in the West Yorkshire Police and Crime Plan.

### Equalities

The partnership aims to serve all members of its communities effectively.

All actions and plans should give due regard to implications for different groups and sections of the community.

We will ensure people are not excluded or disadvantaged because of their Race, Gender, Age, Disability, Religion and Belief, or Sexual Orientation.

### Why is this important?

Leeds has seen steady and sustained reductions in total crime over the last 10 years. Safer Leeds services have been critical to this success (including Anti Social Behaviour teams, Burglary Reduction, Drug Intervention and PCSO's) despite economic and social pressures. The expectations we have of ourselves and others are important as they will have an impact on:

The wider long term vision of Leeds and our contribution to the prosperity and future of the city.

The communities we serve, and how we to continue to listen, involve and act on the issues that matter to local people.

## Achievements ~ reducing crime levels and their impact

**Overall crime:** In 2012/13, total recorded crime reduced by 12.7% when compared with the previous year; equivalent to 7,951 fewer offences. Robberies, vehicle and violent crimes all have seen significant and continuing reductions. This has been due to increased partnership work, investment and effective deployment of intelligence lead resources.

**Domestic Burglary:** In 2012/13 there were 5,305 recorded domestic burglaries in Leeds; down 30.8% when compared with the previous year; equivalent to 2357 fewer victims).

Building on the 2011 Burglary Strategy, significant reductions have been achieved by a sustained focus of all the city's main crime reduction and prevention agencies. This highly collaborative and invigorated approach has proven to be incredibly successful. Before the start of the Burglary Reduction Programme, Leeds had the highest rate of recorded burglaries compared with other similar cities. Leeds now has lower rates of offences than both Manchester and Sheffield. Work during the year has progressed to further improve burglary levels through the introduction of predictive mapping and partnership responses.

The Home Office estimated in 2010/11 the average social and economic costs of a burglary to be around £3,925. In 2012 the cost to Leeds was equivalent to £22.1m compared with £33.3m in 2011; around £11.2m reduction in cost.

**Anti-Social Behaviour (ASB):** The most common issues across Leeds include youth related nuisance, alcohol misuse, persistent noise nuisance, vandalism and graffiti. Information from the quarterly West Yorkshire Police Authority household survey states that only 12.24% of respondents feel the levels of ASB in their local area have increased. This is a significant reduction from the 2008/09 baseline of 18.03%. The overall trend is downwards, although there is some variation in quarters and between localities.

In Leeds multi-agency teams have been introduced to specifically tackle ASB in localities. Through the development of shared case management systems, community links, and improved information sharing, offenders can be identified and targeted through a range of disruption and enforcement tactics. This partnership approach also provides a co-ordinated and improved level of response and support to victims.

Partnership working between Anti-Social Behaviour Teams, Children's Services and Offender Management Services (Youth Offending Service, Probation and Police) has delivered intensive family support for those in greatest need with acute, complex issues. This has resulted in significant reductions in offending and anti-social behaviour amongst those receiving this assistance.

**Integrated Offender Management:** This has led to a more connected approach, identifying, targeting and managing problematic criminals in our community. Close working with HM Prison Leeds and other Prison establishments has supported a more co-ordinated approach to managing offenders on release into the community.

**The Drug Intervention Programme:** This is helping adult offenders who misuse drugs out of crime and into treatment. More integrated working with the prison service has been established to minimise the risks of those released from custody returning to

crime. More people are receiving treatment more quickly and more people are leaving support services drug free.

**Safer Schools Partnerships:** This has continued to develop to prevent young people engaging in criminal activity; with a greater emphasis in last year on 'restorative practice'. They have contributed to increased attendance and a decrease in exclusions as well as a drop in crime-related incidents.

**Safeguarding:** Partnership approaches have been developed and implemented to address many of the safeguarding and vulnerability issues across Leeds. Tackling domestic violence and hate crimes and safeguarding children and young people continue to be priorities across the city. Multi Agency Risk Assessment Conferences have improved partnership working with vulnerable victims and assisted in dealing with problematic offenders.

There is also ongoing work to develop the Domestic Violence perpetrator service, increasing both the stability of the programme and the availability of places for men who want help and support. Progress has been made to develop work with the clusters across the city and increasing the workforce capacity to respond to perpetrators is developing. In the past year the number of agencies who have been assisted to achieve the Domestic Violence Quality Mark for good practice in responding to domestic violence has increased.

There is increasing public and partnership concerns around sexual exploitation of children. A strategy group and framework have been established to take forward this important area of work and develop work-streams to protect those that may be targeted by abusers. Specific multi-agency groups have been set up to identify and support victims and target offenders engaging in such activities.

Community work is ongoing to help identify areas or groups at risk of escalating tensions, so that direct interventions and support can be targeted where and when they are most needed. During the past year a number of specific reports have been compiled to identify where potentially vulnerable communities are resident in Leeds, to inform and drive local and district engagement and safeguarding work. Partnership work is also ongoing to identify those most at risk of influence through extremist agendas, to focus support and intervention to prevent radicalisation of these individuals.



## **Community Safety Fund - How Funding will be Spent in 2013/14**

The Police and Crime Commissioner has allocated £1,927,045 in 2013/14 to the Leeds district, to spend on local community safety priorities which contribute to the delivery of the West Yorkshire Police and Crime Plan. The Safer Leeds Executive has agreed that in 2013/14 funding will be allocated to the following priorities:

### ***Crime and Re-Offending is Reduced***

#### **Reducing Burglary**

The Leeds Burglary Taskforce brings together key partners from the city's crime reduction and prevention agencies in to one focused team to effectively tackle burglary. The team also work with young people who are at risk of becoming burglary offenders, those leaving prison after being convicted of a burglary offence and with communities vulnerable to burglary.

#### **Young People Contributing to Society**

The Leeds Youth Offending Service (YOS) works with young people, families and communities to deliver integrated services that ensure young people are safeguarded, the public and victims of crime are protected, and those who enter the criminal justice system are supported with robust risk management arrangements. The YOS aims to reintegrate and rehabilitate young people back into their local communities, without offending and wherever possible with support from their families.

The Positive Futures project uses sport, physical activities, arts and education to engage young people and reconnect them with their community. It does this by providing support to vulnerable 10-19 year olds at risk of crime and substance misuse, helping young people to develop the skills and confidence to reach their goals and achieve through education, employment and training opportunities. It aims to help those at risk of criminality, to move forward with their lives, enabling them to become positive role models and responsible citizens.

### ***Local, Regional and National Threats, Risks and Harm are Tackled***

#### **Tackling and Treating Drug and Alcohol Addiction**

Resources are provided to deliver rapid and effective access into drug and alcohol treatment services for offenders either coming through the cells or out of prison. This is combined with an intensive case work approach as part of the Leeds Integrated Offender Management (IOM) programme to stop the misuse of a range of substances.

Resource are also allocated to West Yorkshire Police to undertake in custody interventions, including drug testing and analysis, for individuals arrested for trigger offences such as burglary and robbery.

#### **Other funding**

Leeds City Council and its partners also provide dedicated resources to improve safety and tackle crime within communities across a wide range of areas, and which also support the delivery of the West Yorkshire Police and Crime Plan. Some examples of these include:

- An additional 165 Police Community Support Officers (PCSOs) within communities across the city to deal with low level crime and provide public reassurance (*P&CP Priority All Themes*).
- Reduce anti-social behaviour, through the delivery of the multi-agency Leeds Anti-Social Behaviour Team, which includes support for victims (LASBT) (*P&CP Priority Themes 2 & 3*).
- Reduce Domestic Abuse by supporting victims and working with perpetrators and their families (*P&CP Priority Themes 1 & 3*).
- Deliver a citywide CCTV network, which aims to make people feel safer and more confident within their neighbourhoods, and support West Yorkshire Police in the prevention and detection of crime (*P&CP Priority Themes 1, 2, 4 & 5*).
- Improve reporting, and effectively deal with Hate Crime (*P&CP Priority Themes 1, 3 & 5*)

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# Safer Leeds Action Plan 2013-2014

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## Our Priorities for 2013-2014

We undertook a Joint Strategic Assessment to assess the scale and nature of crime and disorder in the city and to identify medium to long term issues affecting community safety. This analysis of information and intelligence helps Safer Leeds to inform planning and resource allocation and informs the delivery plans that underpin this overarching strategy. The main priorities for 2013/14 are:

### Improve Safeguarding with Our Partners in Leeds

- § Reduce Domestic Abuse
- § Reduce Child Sexual Exploitation
- § Leeds Families First Programme
- § Reduce Hate Crime

### Reduce Domestic Burglary in Leeds

### Effectively Tackle and Reduce Anti-social Behaviour in our Communities

### Reduce Re-offending

- § Reduce Crime Related to the Misuse of Drugs and Alcohol
- § Integrated Offender Management

### Continue to Reduce Other Crime in Leeds

*Links to other Delivery Plans and Strategies – can be found embedded within the online version of this Strategy at:  
[www.leeds.gov.uk/residents/pages/crime-and-safety.aspx](http://www.leeds.gov.uk/residents/pages/crime-and-safety.aspx)*



## Safer Leeds Action Plan 2013-2014

Safer Leeds Priorities	Key Actions	Targets	Links to other Delivery Plans and Strategies
<b>Improve Safeguarding with our Partners in Leeds</b>			
<b>Reduce Domestic Abuse</b>			
<p>Prevent violence through early intervention and challenging attitudes.</p> <p>Improve the provision of services through commissioning activity, city wide and locality based partnership working and workforce development.</p> <p>Work in partnership to achieve the best possible outcomes for children.</p> <p>Reduce the risk to women and children through working with perpetrators.</p>	<ul style="list-style-type: none"> <li>§ Hold 3x monthly multi agency risk assessment conferences (MARACs) to reduce and manage high risk cases.</li> <li>§ Complete the MARAC service improvement plan resulting from the Co-ordinated Action Against Domestic Abuse (CAADA) quality assurance and support ongoing dialogue with CAADA.</li> <li>§ Continue to undertake Domestic Violence Homicide Reviews and comply with guidance.</li> <li>§ Develop the perpetrator service increasing both the stability of the programme and the availability of places to men who want support.</li> <li>§ Coordinate the universal and local training programme to ensure quality and sustainability.</li> <li>§ Provide high quality supervision to support service engaged with high risk customers.</li> </ul>	<ul style="list-style-type: none"> <li>§ Reduce number of domestic violence repeat incidents (Police &amp; MARACs) (TBC)</li> <li>§ Increase levels of satisfaction among domestic violence service users</li> </ul>	<ul style="list-style-type: none"> <li>§ <i>Updated Leeds Domestic Abuse Strategy</i></li> <li>§ <i>Quarterly performance scorecard</i></li> <li>§ <i>Risk management plans</i></li> </ul>

<b>Reduce Child Sexual Exploitation</b>			
<p>Continue to work with partners to develop and deliver multi agency responses to effectively deal with sexual exploitation and other forms of sexually harmful behaviour</p>	<p>Help to establish new framework and implement Leeds CSE Plan in order to:</p> <ul style="list-style-type: none"> <li>§ Monitor ongoing prevalence, needs and service responses</li> <li>§ Ensure effective information sharing and good practise</li> <li>§ Develop an effective local strategy ensuring there is a co-ordinated multi agency response</li> <li>§ Ensure links between children and young people missing from home and care and those at risk and involved with CSE are made effectively</li> <li>§ Raise awareness in the wider community.</li> </ul>	<p>§ Targets in development</p>	<ul style="list-style-type: none"> <li>§ <i>Tackling Child Sexual Exploitation in Leeds Plan</i></li> <li>§ <i>Children and Young People's Plan</i></li> <li>§ Problem Profile (restricted)</li> </ul>
<b>Leeds Families First Programme</b>			
<p>Alongside key partners, work with some of the most problematic families combining a range of sanctions with intensive family support to improve parenting, reduce safeguarding concerns, improve attendance, reduce anti-social behaviour and offending.</p>	<ul style="list-style-type: none"> <li>§ Continue to implement the Project Plan for Leeds Families First Programme</li> </ul>	<ul style="list-style-type: none"> <li>§ Reduce Anti-social Behaviour across the family.</li> <li>§ Reduce offending rate by all minors in the family.</li> </ul>	<ul style="list-style-type: none"> <li>§ <i>Project Plan for Leeds Families First Programme</i></li> <li>§ <i>Area and Cluster level plans</i></li> <li>§ <i>Family Intervention Plans</i></li> <li>§ <i>Children and Young Peoples Plan and scorecards</i></li> </ul>

<b>Reduce Hate Crime</b>			
<p>Safeguard communities by dealing with hate crime and preventing groups and individuals becoming involved in extremist behaviour.</p>	<ul style="list-style-type: none"> <li>§ Continue the review of the Hate Crime Strategy.</li> <li>§ Ensure Hate Crime Reporting Centres are supported and developed to meet the requirements of victims.</li> <li>§ Develop the Hate Crime Process to ensure better coordinated responses across the partnership.</li> <li>§ Continue to support the development of Hate Crime MARACs</li> <li>§ Develop a better understanding of emergent Hate Crime issues</li> </ul>	<ul style="list-style-type: none"> <li>§ Reduce repeat victimisation rate for high risk Hate Crime cases</li> </ul>	<ul style="list-style-type: none"> <li>§ <i>City Plan</i></li> <li>§ <i>Vision for Leeds</i></li> <li>§ <i>Hate Crime Strategy</i></li> </ul>
<b>Reduce Domestic Burglary in Leeds</b>			
<p>Continue to reduce domestic burglary through a targeted multi agency approach.</p>	<ul style="list-style-type: none"> <li>§ Implement relevant partnership actions within the updated Leeds Burglary Delivery Plan.</li> </ul>	<ul style="list-style-type: none"> <li>§ Reduce burglary</li> <li>§ Move closer to core city average</li> </ul>	<ul style="list-style-type: none"> <li>§ Burglary Delivery Plan (restricted)</li> </ul>

## Effectively Tackle and Reduce Anti-social behaviour(ASB) in our Communities

Continue to deliver Leeds Anti-Social Behaviour Teams (LASBT) multi agency responses to effectively deal with all forms of anti-social behaviour, including persistent noise nuisance.

- § Continue to develop LASBT's multi-agency response to reported ASB delivering effective solutions for residents that address identified vulnerabilities and support needs.
- § Make best use of new tools (i.e. restorative practices) and powers, noting the pending legislative changes within the draft ASB bill.
- § Trial the proposed community trigger that seeks to ensure all residents receive an appropriate response to reported ASB.

- § Reduce proportion of residents who believe that ASB has increased
- § Increase proportion of ASB cases with positive outcomes

- § *City Plan*
- § *Vision for Leeds*

## Reduce Re-Offending

### Substance Misuse

Reduce crime related to the misuse of drugs and alcohol

- § Review of Drug and Alcohol Interventions in the city
- § Manage the night time economy to reduce alcohol harm.
- § Ensure effective responses to crime related to cannabis, legal highs and other emerging drugs.
- § Ensure the safeguarding of family members of drug and alcohol misusers

- § Reduce drug/alcohol related re-offending
- § Number of successful criminal justice completions from treatment

- § *Drug and Alcohol Strategy 2013-2016 and action plans*
- § Problem profile for drugs and alcohol (restricted)

<b>Integrated Offender Management</b>			
<p>Continue to support offender management services, which seek to rehabilitate and reintegrate offenders back in to society and away from crime.</p> <p>Continue to reduce reoffending rates, develop restorative interventions and early intervention and prevention</p>	<ul style="list-style-type: none"> <li>§ Refresh the Leeds Reducing Re-Offending Action Plan and review the membership of the Reducing Reoffending Board.</li> <li>§ Review Integrated Offender Mangement / Persistent Prolific Offender targeting to ensure resources are targeted across all priority offender populations.</li> <li>§ Develop a Leeds wide Restorative Practice/Restorative Justice Strategy.</li> <li>§ Increase collective Restorative Justice capacity.</li> <li>§ Ensure effective treatment and recovery of offenders with drug and alcohol issues</li> <li>§ Continue to improve pathways between community and prison services and support the delivery of Operation Anchor</li> <li>§ Mainstream the HMP Leeds Positive Futures mentoring scheme</li> <li>§ Continue to support and drive a recovery focused city agenda developing the recovery wing to aim to release abstinent offenders who are supported in the city to lead substance free lifestyles</li> </ul>	<ul style="list-style-type: none"> <li>§ Reduce Offending rates (10-17) (18+)</li> <li>§ Reduce Re-offending rates (10-17) (18+)</li> </ul>	<ul style="list-style-type: none"> <li>§ <i>Youth Justice Plan</i></li> <li>§ <i>Drug and Alcohol Strategy</i></li> <li>§ Leeds' ambition to become a Restorative City.</li> <li>§ <i>Leeds YOS and CTB priorities</i></li> <li>§ <i>Children and Young People Plan</i></li> <li>§ Joint Commissioning Group action plan and HMP Leeds high level recovery action plan (restricted)</li> </ul>

<b>Changes to rehabilitation services</b>			
<p>Work with partners to ensure any reform of offender services and reductions in funding are effectively managed to continue to improve the lives of individuals and communities (effectively dealing with complex and multiple issues such as mental health, substance and alcohol misuse which are often root causes of offending behaviour)</p>	<ul style="list-style-type: none"> <li>§ Influence government policy commissioning and delivery structures to ensure local join up and local accountability of offender services</li> <li>§ Reduce the impact of crime caused by misuse of drug and alcohol and effective rehabilitation of offenders by a review of drug and alcohol treatment services and associated supporting housing to ensure effective interventions and support of offenders with substance misuse issues.</li> </ul>	<ul style="list-style-type: none"> <li>§ Number of successful criminal justice completions from treatment</li> </ul>	<ul style="list-style-type: none"> <li>§ <i>Drug and Alcohol Strategy 2013-2016 and action plans</i></li> <li>§ Problem profile for drugs (restricted)</li> </ul>
<b>Continue to Reduce Other Crime in Leeds</b>			
<p>We will continue to work in partnership to reduce other crime, including violent crime and alcohol related violent crime which although is reducing overall there continues to be local concentrations and sporadic peaks in specific crime types. Also there has been an upward trend in thefts from shops and people and continued increases are likely.</p>	<ul style="list-style-type: none"> <li>§ Delivery of dedicated Youth Offending Service Programme to all repeat theft from shop offenders in partnership with White Rose and Trinity shopping centres.</li> </ul>	<ul style="list-style-type: none"> <li>§ Develop plans to reduce theft from person and from shops</li> <li>§ Reduce alcohol fuelled violence</li> </ul>	<ul style="list-style-type: none"> <li>§ <i>Health and Wellbeing City Priority Plan</i></li> <li>§ <i>Divisional Community Safety Plans</i></li> <li>§ <i>Youth Justice Plan</i></li> </ul>

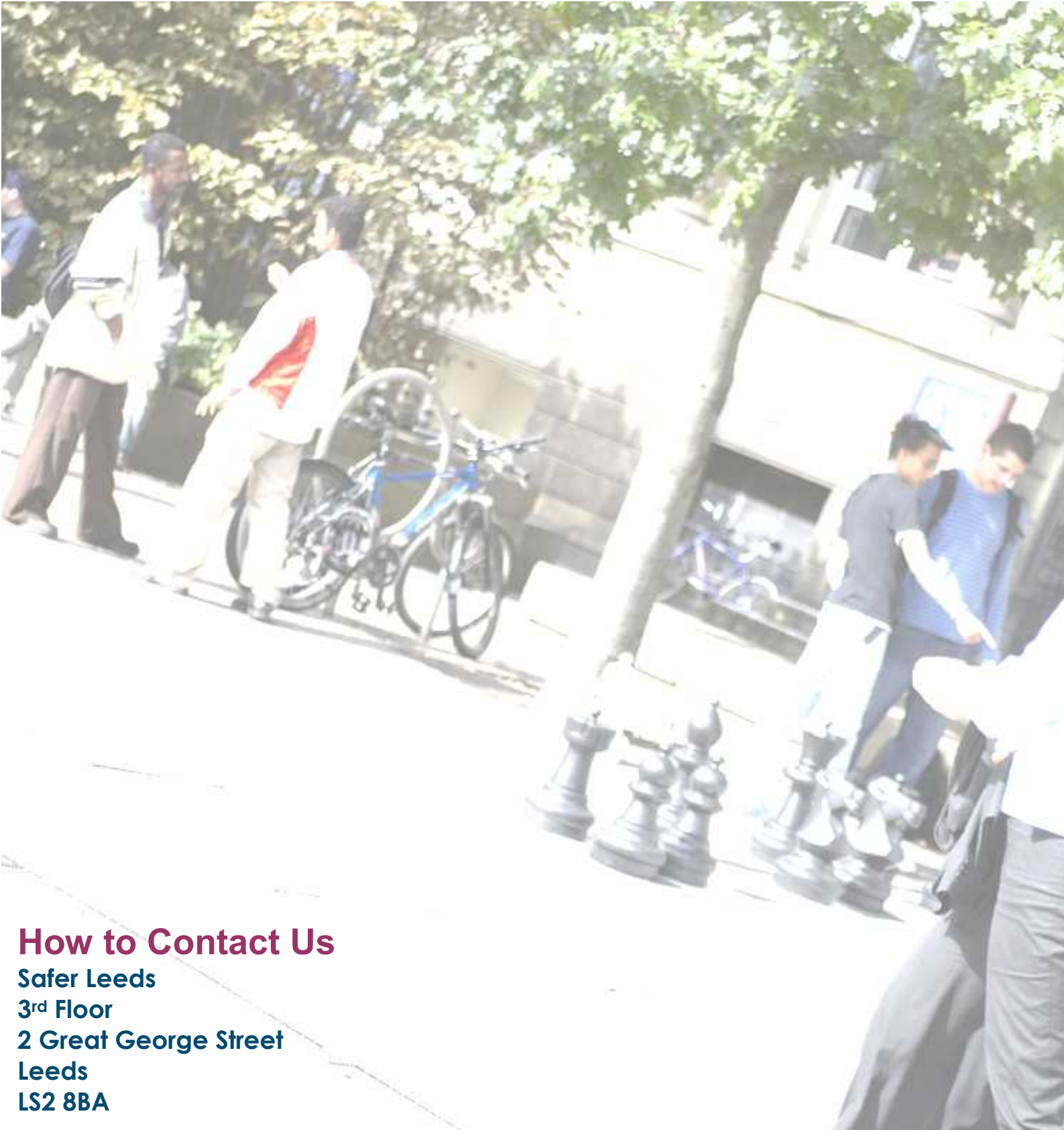


## Performance Measures 2013/14

Indicator	Targets	Current Performance to March 2013
1. Reduce Domestic Abuse	Reduce repeat victimisation rate for domestic violence incidents	34.9% (4,782 victims)  36.1% (WYP)
	Increase levels of satisfaction among domestic violence service users	New measure to be established
2. Reduce Child Sexual Exploitation	Targets in development	New measure to be established
3. Support the delivery of the Families First Programme	Reduce Anti-Social Behaviour (ASB) across the family	Baseline to come from Families First
	Reduce offending rate by all minors in the family	Baseline to come from Families First
4. Reduce Hate Crime	Reduce repeat victimisation rate for Hate Crime associated with race, sexual orientation, disability, faith and trans phobic incidents	Race 9.7% Sexual orientation 15.2% Disability 12.7% Faith 4% Trans phobic 0%
5. Reduce Domestic Burglary in Leeds	Reduce domestic burglary – to Less than 4,700	5,305
	Move closer to the Core City average	Core Cities ~ 2012/13 Expressed as a rate per 1,000 households (‰) Manchester 23.3 Sheffield 18.2 <u>Leeds 16.5</u> Nottingham 16.4 Liverpool 15.0 Birmingham 13.7 Bristol 13.5 Newcastle Upon Tyne 9.0
6. Effectively tackle and reduce Anti-Social Behaviour in our communities	Reduce proportion of residents who believe that ASB has increased	11.6% (WYP)
	% of ASB services users satisfied with the outcome of the case.	89.4%

## Performance Measures 2013/14 ~ Con't

Indicator	Targets	Current Performance to March 2013
7. Reduce substance misuse	Reduce drug related re-offending	Leeds cohort ~ 1,192, of which 28% re-offended National result 28%
	Number of successful criminal justice completions from treatment	27 completions ~ 5% National result ~ 15% Non-opiate ~ 2 completions (13%) National result 47% Opiate ~ 25 completions (5%) National result of 8%
8. Integrated offender management	Reduce offending rates (10 – 17)	38.8%
	Reduce re-offending rates (18+)	27.4%
9. Reduce other crime types	Develop plans to reduce theft from person	2,868
	Develop plans to reduce theft from shop	4,909
	Reduce alcohol fuelled violence	2,045 (violent crime flagged as alcohol involved)



## How to Contact Us

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**[www.leeds.gov.uk/residents/pages/crime-and-safety.aspx](http://www.leeds.gov.uk/residents/pages/crime-and-safety.aspx)**

**[www.leeds.initiative.org.uk](http://www.leeds.initiative.org.uk)**